

Message Text

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21

ACTION IO-11

INFO OCT-01 ISO-00 AF-06 ARA-06 EA-07 EUR-12 NEA-10

CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 SS-15 NSCE-00 SSO-00 USIE-00

INRE-00 SAM-01 SAB-01 SCCT-01 OMB-01 AID-05 /102 W

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O P 130400Z JAN 76

FM USMISSION USUN NY

TO SECSTATE WASHDC IMMEDIATE 5319

INFO AMEMBASSY ABU DHABI PRIORITY

AMEMBASSY ALGIERS PRIORITY

AMEMBASSY AMMAN PRIORITY

AMEMBASSY BEIRUT PRIORITY

AMEMBASSY BUCHAREST PRIORITY

AMEMBASSY CAIRO PRIORITY

AMEMBASSY COTONOU PRIORITY

AMEMBASSY DAMASCUS PRIORITY

AMEMBASSY DAR

AMEMBASSY DOHA PRIORITY

AMEMBASSY GEORGETOWN PRIORITY

AMEMBASSY ISLAMABAD PRIORITY

AMEMBASSY JIDDA PRIORITY

AMEMBASSY KUWAIT PRIORITY

AMEMBASSY LONDON PRIORITY

AMEMBASSY MANAMA PRIORITY

AMEMBASSY MOSCOW PRIORITY

AMEMBASSY MUSCAT PRIORITY

AMEMBASSY PANAMA PRIORITY

AMEMBASSY PARIS PRIORITY

AMEMBASSY RABAT PRIORITY

AMEMBASSY ROME PRIORITY

AMEMBASSY STOCKHOLM PRIORITY

AMEMBASSY TEHRAN PRIORITY

AMEMBASSY TELAVIV PRIORITY

AMEMBASSY TOKYO PRIORITY

AMEMBASSY TRIPOLI PRIORITY

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AMEMBASSY TUNIS PRIORITY

AMCONSUL JERUSALEM PRIORITY
USINT BAGHDAD PRIORITY
USLO PEKING PRIORITY
US MISSION NATO PRIORITY 7391
BT
C O N F I D E N T I A L USUN 0089

E.O. 11652: GDS
TAGS: PFOR,UNSC, XF
SUBJ: SC MIDDLE EAST DEBATE: SOVIETS MISREPRESENT SC
UNDERSTANDINGS ON PLO PARTICIPATION AND ATTACK US.

SUMMARY: PLO SEATED WITH RIGHTS OF MEMBER STATE AFTER US-USSR
DUSTUP OVER FALSE SOV PORTRAYAL OF SC UNDERSTANDING ON
PLO PARTICIPATION.

1. FIRST DAY'S SECURITY COUNCIL MIDDLE EAST DEBATE WAS MARKED
BY CRUDE AND PERSISTENT SOVIET MISREPRESENTATION OF COUNCIL'S
EARLIER UNDERSTANDING ON PLO PARTICIPATION AND BY HARSH
USSR ATTACKS ON US. BOTH IN INFORMAL CONSULTATIONS IN THE
MORNING AND IN FORMAL SESSION LATER, SOVIET AMB MALIK
FALSELY CLAIMED COUNCIL HAD ON NOVEMBER 30 "DECIDED"
THAT THE PLO SHOULD PARTICIPATE IN THE CURRENT DEBATE.
MALIK MOUNTED A BROAD-GUAGE ATTACK AGAINST THE US, ALLEGING
PROCEDURAL TRICKERY TO SUBVERT THE COUNCIL'S WILL AND
CHARACTERIZING US TACTICS AS "GANGSTERISM". US AND UK
VIGOROUSLY RESPONDED. AMB MOYNIHAN SAID SOVIET EFFORTS
TO ERODE OPEN AND AGREED PROCEDURES WERE HISTORICALLY THE
FIRST STEPS TO TOTALITARIANISM. UK AMB RICHARD CALLED MALIK'S
STATEMENT "A MISLEADING AND MISCHIEVOUS DIATRIBE", NOTING
THAT NOVEMBER 30 EXPRESSION OF MAJORITY VIEWS IN NO WAY
CONSTITUTED A DECISION. (TEXT OF AMB MOYNIHAN'S STATEMENTS
BEING TRANSMITTED SEPARATELY.)

2. FOLLOWING THESE EXCHANGES, PLO WAS AS EXPECTED INVITED TO
PARTICIPATE ON THE SAME BASIS IT HAD IN EARLY DECEMBER
MEETINGS ON ISRAELI RAIDS IN LEBANON--THAT IS, NOT UNDER
RULE 39 BUT WITH RIGHTS AND PRIVILEGES OF A MEMBER STATE.
VOTE ON THIS WAS 11 IN FAVOR, ONE AGAINST (US) AND THREE
ABSTENTIONS (UK, ITALY AND FRANCE).
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3. IN OTHER PROCEDURAL STEPS, COUNCIL ADOPTED WITHOUT
OBJECTION AGENDA USING LANGUAGE OF SC RES 381, I.E."...
THE MIDDLE EAST PROBLEM INCLUDING THE PALESTINIAN QUESTION."
IT ALSO AGREED TO REQUESTS OF EGYPT, JORDAN, SYRIA, UAE
AND QATAR TO PARTICIPATE WITHOUT THE RIGHT TO VOTE. THE FOUR
EXTRA SEATS AT THE COUNCIL TABLE ARE OCCUPIED BY EGYPT,
JORDAN, SYRIA AND THE PLO.

4. SOLE SPEAKER ONCE DEBATE GOT UNDER WAY WAS PLO REPRESENTATIVE GADDOUMI. BULK OF HIS STATEMENT WAS HISTORICAL REVIEW OF PALESTINE QUESTION, GOING BACK TO SYKES-RICOT AGREEMENT. QADDOUMI SAID RES 242 AND 338 IGNORED PALESTINIAN RIGHTS AND IDENTITY, THE HEART OF THE MIDDLE EAST CONFLICT, AND WERE THUS REJECTED BY THE PALESTINIAN PEOPLE. SITUATION WAS NOW CHANGING. 1973 AND 1974 GA RESOLUTIONS ON PALESTINE, ARAFAT'S APPEARANCE AT THE UN, THE RABAT CONFERENCE--ALL INCREASED PALESTINIAN HOPE IN A JUST SETTLEMENT THROUGH THE UN. THE US, ISRAEL'S SUPPORTER, WAS ISOLATED IN FAILING TO RECOGNIZE PALESTINIAN NATIONAL RIGHTS. THE COUNCIL SHOULD ADOPT A RESOLUTION RECTIFYING ITS PAST ERRORS.

5. OUTSIDE THE COUNCIL, THE MAIN ACTIVITY WAS AT A MORNING ARAB CAUCUS. OUR CONTACTS TELL US THAT THE MAIN BUSINESS WAS TO SET UP A DRAFTING GROUP, COMPRISING EGYPT, SYRIA, LEBANON, IRAQ, LIBYA, UAE, JORDAN, KUWAIT AND THE PLO. THEY CONSIDERED IT UNLIKELY A RES WOULD EMERGE BEFORE MID-WEEK.

6. SC WILL NEXT MEET JANUARY 13 AT 3:00PM, WITH EGYPT AND SYRIA AMONG THE SPEAKERS.

7. FULLER ACCOUNT OF DEBATE IS BEING SENT BY UNCLASSIFIED SUMMARY.

MOYNIHAN

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